Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 06688 041126Z

20
ACTION IO-06

INFO OCT-01 ISO-00 OIC-02 OMB-01 TRSE-00 AID-05 EB-04

AF-04 ARA-06 EA-06 EUR-08 NEA-06 RSC-01 VO-03 SCA-01

SR-02 ORM-01 CIAE-00 DODE-00 PM-03 H-01 INR-05 L-01

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 NSCE-00

SSO-00 USIE-00 INRE-00 /091 W
---------- 101849
O 041036Z NOV 74
FM USMISSION GENEVA
TO SECSTATE WASHDC 9000

C O N F I D E N T I A L GENEVA 6688

E.O. 11652: GDS
TAGS: SREF, OCON, AORG (ECEM)
SUBJ: INTERGOVERNMENTAL COMMITTEE FOR EUROPEAN MIGRATION (ICEM) 46TH SESSION ICEM EXECUTIVE COMMITTEE, NOV 14-15, 1974 AND 38TH SESSION ICEM COUNCIL NOV 18-20, 1974

1. IN ORDER FACILITATE PREPARATIONS FOR SUBJECT CONFERENCES, MISSION REQUIRES ASAP DEPARTMENT'S POSITION ON VARIOUS AGENDA ITEMS. IF COMPLETE POSITION PAPER NOT YET AVAILABLE, WE WOULD APPRECIATE RECEVING TELEGRAPHIC ADVICE ON FOLLOWING ITEMS ALL OF WHICH HAVE BEARING ON AGENDA ITEMS.

2. SECOND REVISION BUDGET FOR 1974 (ICEM DOCUMENT MC/1097):
(A) USG PLEDGES AND PAYMENTS -- PER KELLOGG LETTER OF MARCH 25, 1974, USG PLEDGED $3,049,000 TOWARD ICEM BUDGET FOR CY 1974 OF WHICH $1,066,500 FOR ADMINISTRATION AND $1,982,440 FOR OPERATIONS. RESPECT LATTER AMOUNT, $18,765 EARMARKED FOR REPLENISHING CASH RESEVE, 938,855 FOR LATIN AMERICAN PROGRAM AND $1,024,820 FOR REFUGEE PROGRAM. TO DATE, MISSION HAS PAID TO ICEM $900,000 OF PLEDGE FOR ADMINISTRATION AND 1.5 MILLION FOR OPERATIONS. MISSION REQUESTS AUTHORITY TO PAY ICEM ASAP $482,440, REPRESENTING BALANCE OF OUR PLEDGE TO
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 06688 041126Z

OPERATIONAL BUDGET. BELIEVE WE CAN LEAVE OPEN FOR TIME BEING

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

OUR OUTSTANDING PAYMENT OF $166,500 TO ADMINISTRATIVE BUDGET
AND QUESTION OF OUR PAYMENT OF ADDITIONAL $220,000 TO LATIN
AMERICAN PROGRAM (KELLOGG LETTERS DATED JUNE 26 AND AUGUST 20
TO ICEM DIRECTOR REFER).
(B) EROSION OF PROVIDENT FUND DUE TO CURRENCY FLUCTUATIONS
AND INFLATION -- MISSION RECOMMENDS USG APPROVAL OF ICEM
RECOMMENDATIONS OUTLINED PARAS 23 AND 35 OF ICEM DOCUMENT
MC/1100.

3. BUDGET FOR 1975:
(A) ADMINISTRATIVE BUDGET -- ACCORDING ICEM DOCUMENT MC/1098,
ICEM ANTICIPATES RECEIVING FROM USG $1,199,880 OF $,600,000
ADMINISTRATIVE BUDGET, OR 33.3 PERCENT OF TOTAL. PER KELLOGG
LETTER TO ICEM DIRECTOR DATED AUGUST 8, 1974, USG INDICATED
WILLINGNESS TO ACCEPT NEW ASSESSMENT SCALE FOR ADMINISTRATIVE
BUDGET EFFECTIVE CY 1975 WITH PROVISIO THAT USG CONTRIBUTION
WILL NOT EXCEED 33.3 PERCENT OF CONTRIBUTIONS RECEIVED FROM
ALL PARTICIPATING GOVERNMENTS. IF THIS IS FIRMS USG POSITON,
MISSION RECOMMENDS USDEL MAKE THIS POINT A MATTER OF RECORD
AT SUBJECT MEETINGS; OTHERWISE, IF USG ALONG WITH OTHER GOVERN-
ENTS APPROVE ADMINISTRATIVE BUDGET, AS PRESENTED IN DOCUMENT
MC/1098, ICEM ADMINISTRATION WILL CLAIM THAT USG HAS OBLIGATION
TO PAY ASSESSMENT AS SET OUT IN THIS DOCUMENT, WHICH WOULD
EXCEED BY FAR 33.3 PERCENT OF CONTRIBUTIONS FROM ALL PARTICIPATING
GOVERNMENTS.

(B) OPERATION BUDGET -- SINGLE MOST SERIOUS PROBLEM WITH
PROPOSED CY 1975 OPERATIONAL BUDGET IS ANTICIPATED DEFICIT
OF $628,000 IN LATING AMERICAN PROGRAM. THIS SHORTFALL RESULTS
PRINCIPALLY FROM REDUCED LEVEL OF USG SUPPORT FOR LA PROGRAM
TO $750,000. USDEL NOTIFIED ICEM SCBF OF THIS PLANNED
REDUCTION IN SEPTEMBER 1974. REASONS GIVEN BY USDEL AT THAT
TIME WERE USG'S OVERALL FIGHT AHAINST INFLATION, RE-ASSESSMENT
OF USG'S SUPPORT TO INTERNATIONAL PROGRAMS AND RE-ALIGNMENT
OF PRIORITIES, GENERAL BUDETARY BELT-TIGHTENING, USG'S BEARING
OFDISPROPORTIONATE SHARE OF LA PROGRAM COSTS, AND LIMITED
OR NON-EXISTENT CONTRIBUTIONS TO PROGRAM BY LATIN AMERICAN
GOVERNMENTS. USG'S REDUCED SUPPORT FOR THIS PROGRAM WAS
CONFIRMED IN KELLOGG'S LETTER DATED SEPTEMBER 24, 1974 TO
ICEM DIRECTOR.
CONFIDENTIAL

CONFIDENTIAL

MISSION BELIEVES IT WOULD BE APPROPIRATE FOR USDEL AT SUBJECT
MEETINGS TO EXPLAIN ONCE AGAIN REASONS FOR USG'S ACTION
THIS REGARD AND AT SAME TIME URGE OTHER MEMBER GOVERNMENTS,
ESPECIALLY TH LA COUNTRIES WHICH BENEFIT FROM PROGRAM, TO
GIVE IT MORE SUPPORT, OR, FAILING THAT, URGE ICEM ADMINISTRATION
TO TAILOR PROGRAM WITHIN AVAILABLE RESOURCES.

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

SINCE LA PROGRAM LIKELY TO RACE CONTINUING SERIOUS DEFICIT, ESPECIALLY IF USG'S SUPPORT IS REDUCED FURTHER IN 1976, IT MAY ALSO BE APPROPRIATE FOR USDEL TO SUPPORT ESTABLISHMENT OF SPECIAL WORKING GROUP OF EIGHT OT TEN GOVERNMENTS TO RESTUDY LA PROGRAM AND, DEPENDING FEASIBILITY OF CONTINUING PROGRAM IN FUTURE, DEVELOP PLANS FOR PLACING IT ON SOUND REALISTIC BASE.

4. ISSUE OF SOUTH AFRICA (GENEVA 6446) WILL NO-DOUBT ARISE DURING SUBJECT MEETINGS. ICEM DIRECTOR CURRENTLY OF OPINON THAT ICEM'S MIGRANT MOVEMENT PROGRAM TO SOUTH AFRICA WILL TERMINATE AT END CY 1974. HOWEVER, AT THIS STAGE, IT IS NOT CLEAR HOW AND AND BY WHOM MATTER WILL BE RAISED AT SUBJECT MEETINGS. ICEM DIRECTOR HOPEFUL THAT SOUTH AFRICAN DELEGATION ITSELF WILL SUGGEST DISCONTINUATION OF ICEM ROLE IN PROGRAM IN LIGHT OF RECENT REPORT OF COMMITTEE ON APARTHEID AND OTHER RELATED ACTIONS IN UNITED NATIONS. MISSION RECOMMENDS THAT USDEL NOT RPT NOT GET OUT FRONT ON THIS ISSUE IN ICEM MEETINGS, HOWEVER, NEED INDICATED FOR USDEL TO BE ARMED WITH APPROPRIATE MATERIAL EVENT US INTERVENTION REQUIRED.

IF ICEM'S PROGRAM FOR SOUTH AFRICA TERMINATED, SECTION I OF ICEM BUDGET (NATIONAL MIRGRATION) WOULD BE VIRTUALLY ELIMINTED.

EVENT SOUTH AFRICA CEASES MEMBERSHIP IN ICEM, ORGANIZATION WOULD SUFFER, APART FROM LOSS OF FULL FINANCING OF SOUTH AFRICAN PROGRAM, LOSS OF $171,000 FOR ADMINISTRATIVE BUDGET AND $32,950 FOR LATIN AMERICAN PROGRAM.

5. COMMENT: ICEM CLEARLY FACING SERIOUS DIFFICULTIES; HOWEVER, DESPITE USG'S ANNOUNCED CUT-BACK IN FINANCIAL SUPPORT FOR LA PROGRAM AND PROBLEMS RELATING SOUTH AFRICA, MISSION CONVINCED THAT ICEM'S PROGRAMS FOR CY 1975 COULD BE FULLY F
CONFIDENTIAL

CONFIDENTIAL

FINANCED. PROJECTED DEFICITS IN SECTION I - NATIONAL MIGRATION (11,950) AND SECTION II - REFUGEE MIGRATION ($108,250) CONSIDERED MANAGEABLE. ANTICIPATED SHORTFALL OF $628,250 IN SECTION III - LATIN AMERICAN PROGRAM COULD, SUBJECT TO AGREEMENT OF ICEM'S GOVERNING BODIES, BE COVERED THROUGH UTILIZATION OF CASH BALANCE ($319,795) IN GENERAL ACCOUNT OF MIGRANT LOAND FUND AND THROUGH DRAW-DOWN FROM CAPITAL (2.4 MILLION) HELD BY ICEM FOR SEVERANCE PAY. AS DEPARTMENT PREVIOUSLY SUGGESTED, SEVERFNCE PAY COULD BE LINE ITEM IN ICEM'S ANNUAL BUDGET OBVIATING ORGANIZATIONS CURRENT PRACTICE OF ACCUMULATING SO MUCH CAPITAL FOR THIS PURPOSE.

WHILE IT THUS APPEAS THAT ICEM CAN BE SUSTAINED THROUGHOUT CY 1975, THE TIME SEEMS OPPORTUNE TO EFFECT REALISTIC EVALUATION OF ICEM AND DECIDE WHETHER THE ORGANIZATION CAN AND SHOULD BE

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

MAINTAINED; IF SO, WHAT ITS FUTURE ROLE SHOULD BE, AND HOW
ITS ACTIVITIES (ONLY ACTIVITIES REQUESTED BY MEMBER GOVERN-
MENTS) MIGHT BE SATISFACTORILY FINANCED. APART PROGRLEMS RELATING
LATING AMERICAN PROGRAM INDICATED IN PARA 3(B) ABOVE,
REALISTIC ASSESSMENT OF ICEM'S ROLE IN REFUGEE AREA MIGHT
BE USEFUL. FOR EXAMPLE, ICEM'S PROJECTED REFUGEE PROGRAM
IN CY 1974 TOTALLING 64,000 INCLUDES 36,000 MOVEMENTS TO
ISRAEL IN CONNECTION WITH WHICH ICEM HAS NO APPRECIABLE
OPERATIONAL ROLE. ICEM'S INVOLVEMENT IN ISRAELI MOVEMENTS IS
MERELY A PAPER EXERCISE FOR CHAENNELING OF FUNDS WHICH
ORIGINATE ALMOST TOTALLY FROM THE US AND ISRAELI GOVERNMENTS.

DEPARTMENT MAY WISH TO CONSIDER APPOINTMENT OF SMALL US TASK
FORCE TO UNDERTAKE IN-DEPTH EVALUATION OF ICEM.

OMB AND INTERESTED CONGRESSIONAL QUARTERS COULD BE MADE AWARE
OF SUCH A STUDY AND INFORMED THAT USG'S FUTURE POSTURE VIS-
VIS ICEM WOULD BE BASED ON TASK FORCE'S FINDINGS AND RECOM-
MENDATIONS.

6. PLEASE ADVISE.DALE

CONFIDENTIAL

NNN

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REFUGEES, MIGRATION, FINANCE, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 04 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: SmithRJ
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA06688
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740315-0590
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741174/aaaackxk.tel
Line Count: 190
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: SmithRJ
Review Comment: n/a
Review Content Flags:
Review Date: 18 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <18 JUN 2002 by rowelle0>; APPROVED <25 MAR 2003 by SmithRJ>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: INTERGOVERNMENTAL COMMITTEE FOR EUROPEAN MIGRATION (ICEM) 46TH SESSION ICEM EXECUTIVE COMMITTEE, NOV
TAGS: SREF, OCON, AORG, ECEM
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005